

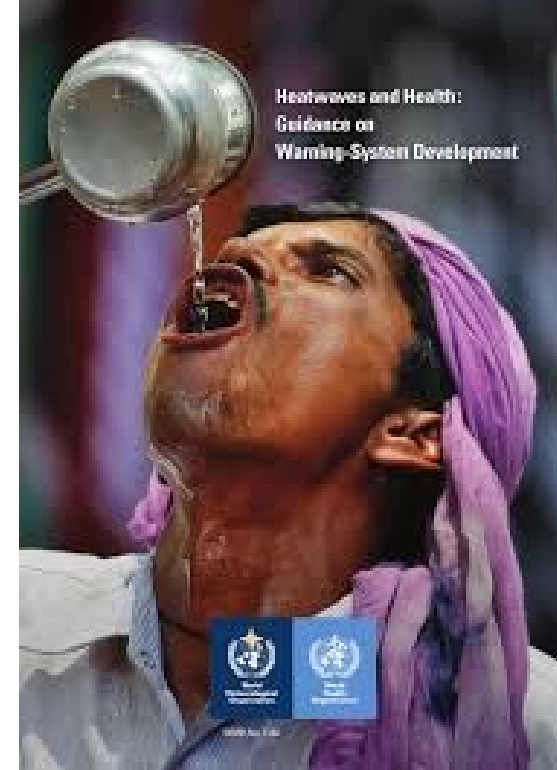


JOINT OFFICE FOR CLIMATE AND HEALTH

Heat Health Action Plans & Warning Systems

**REUNIÓN PILOTO DE ALCANCE ALERTA SOBRE SALUD TÉRMICA
Y ACCIONES DE PREPARACIÓN PARA CHILE
Santiago, Chile August 26-27, 2019**

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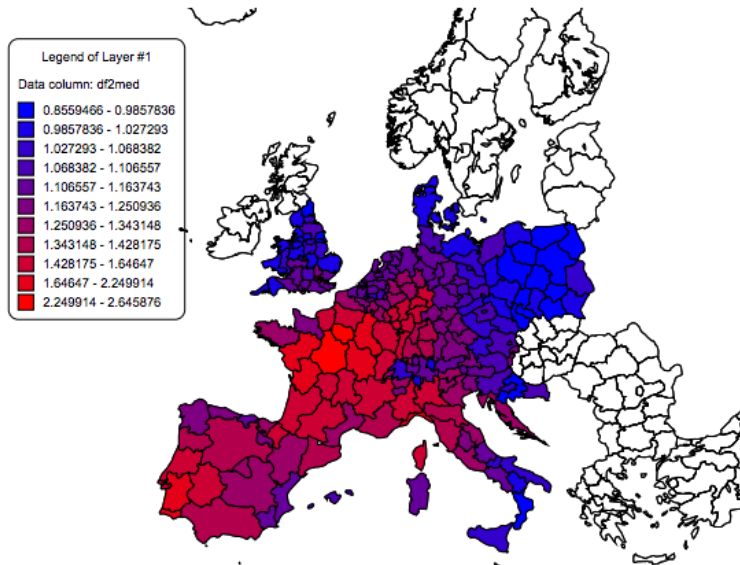


Global Alarm

European Heatwave

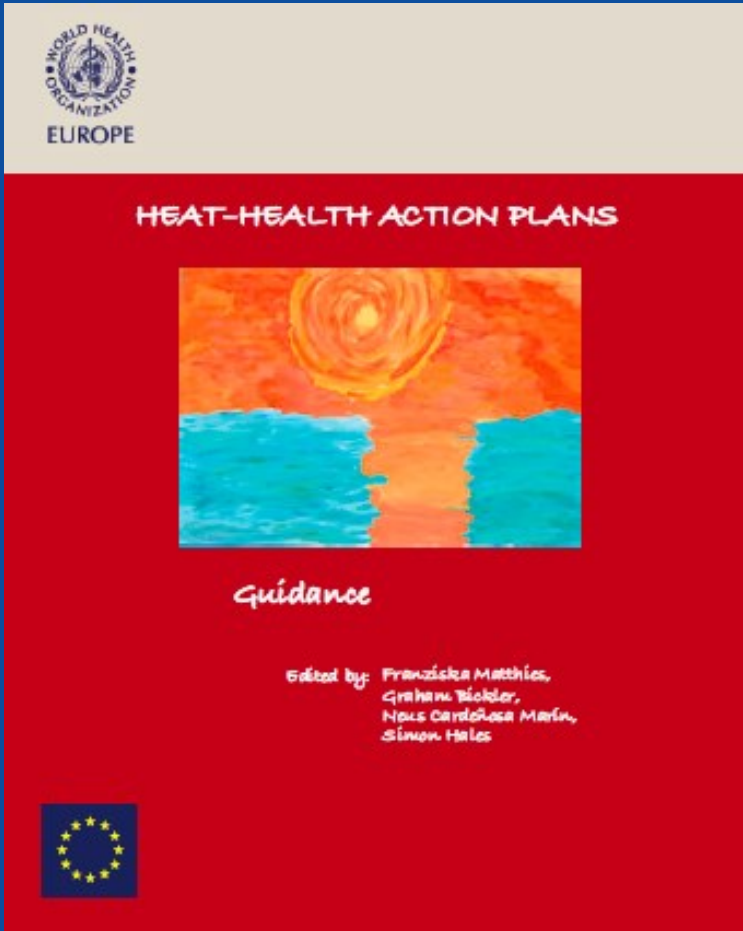
Jun-Aug 2003

Map 1: Daily death frequencies cumulated from August 3rd to 16th 2003, divided by fourteen times the daily reference median frequency for 1998-2002 summer period, sixteen European countries, NUTS 2.



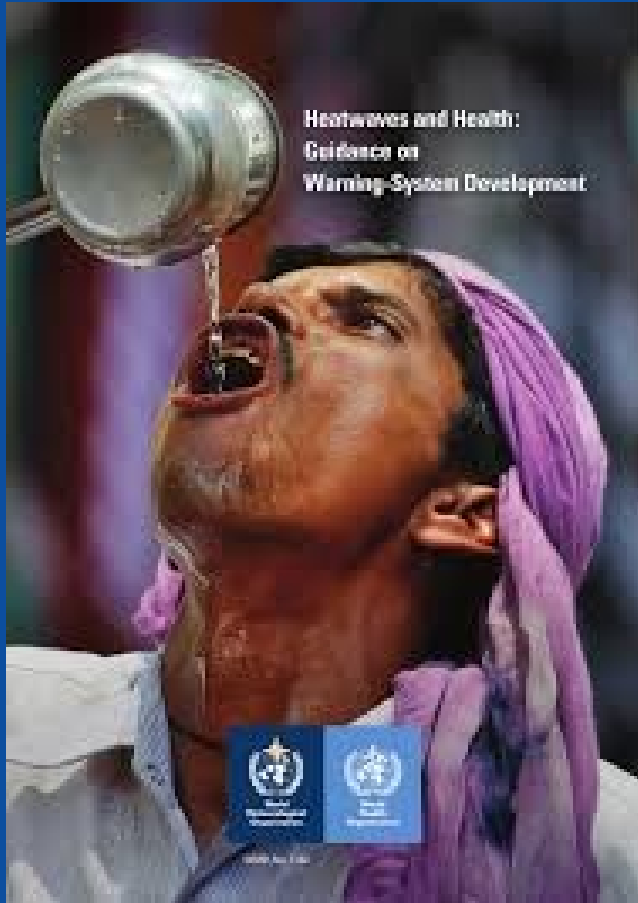
- **Widespread impacts:** Drought, energy, fire , agriculture, water, health impacts
- **Total excess death toll 70,000**
- **Vulnerable populations** older adults, young children, and the homeless, as well as those with chronic health conditions and those using certain medications
- **Health effects**
 - Heat-stroke - normally we sweat, and this keeps us cool on hot days. On very hot days our bodies may not be able to keep cool enough by sweating alone, and our core body temperature may rise. This can lead to headaches, dizziness and even death.
 - Dehydration - this is the loss of water from our bodies. It can cause tiredness and problems with breathing and heart rates.
 - Sunburn - damage to the skin which can be painful and may increase the risks of getting skin cancer.
 - Air pollution - it is thought that one third of the deaths caused by the heatwave in the UK were caused by poor air quality.
 - Drowning - some people drowned when trying to cool off in rivers and lakes.

Heat-Health Action Plans (HHAP)



1. Agreement of a Lead Agency
2. **Accurate and timely heat health warning and alert systems (HHWS)**
3. Heat-related information / communications plan
4. Reduction in indoor heat exposure
5. Special care for vulnerable populations
6. Preparedness of the health and social care system
7. Long-term urban planning
8. Real-time surveillance
9. Evaluation

Chapters

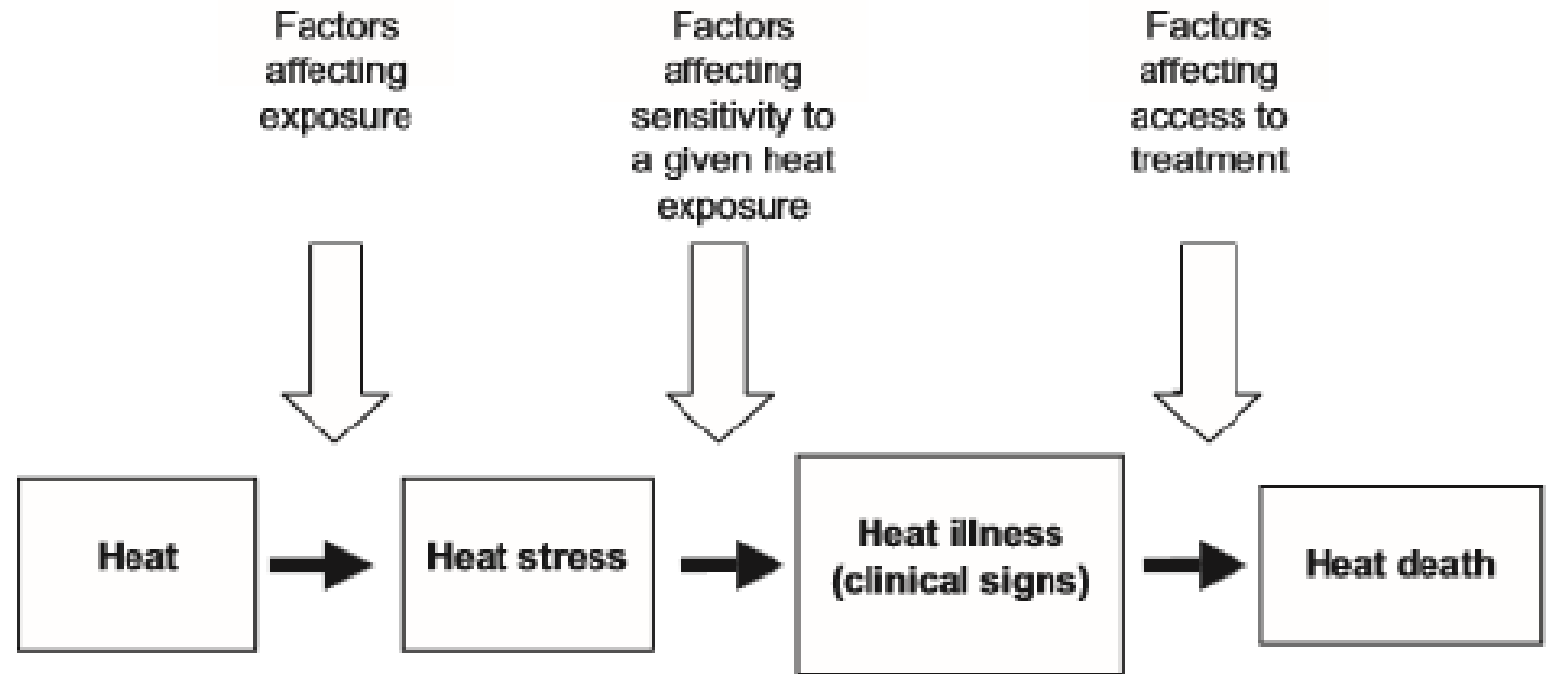


1. Introduction: Heatwaves and Health
2. Heat and Health: Impacts and vulnerability
3. Assessment of Heat Stress: heatwaves, exposure, thermal assessment methods
4. Heat-Health Warning Systems
5. Communicating heat health warnings and heat related information to stakeholders and the public
6. Intervention strategies
7. Evaluation of health warnings and health protection measures
8. Planning for heat events and the intra-seasonal to seasonal scale
9. Longer term Initiatives for managing heatwaves



Ch. 2

Causal Chain of heat impacts on health



Ch. 2

HEAT STRESS IS A SERIOUS HEALTH THREAT FOR HUMANS

Heat Stress leads to:

- Severe dehydration
- Blood clotting
- Stroke
- Organ damage

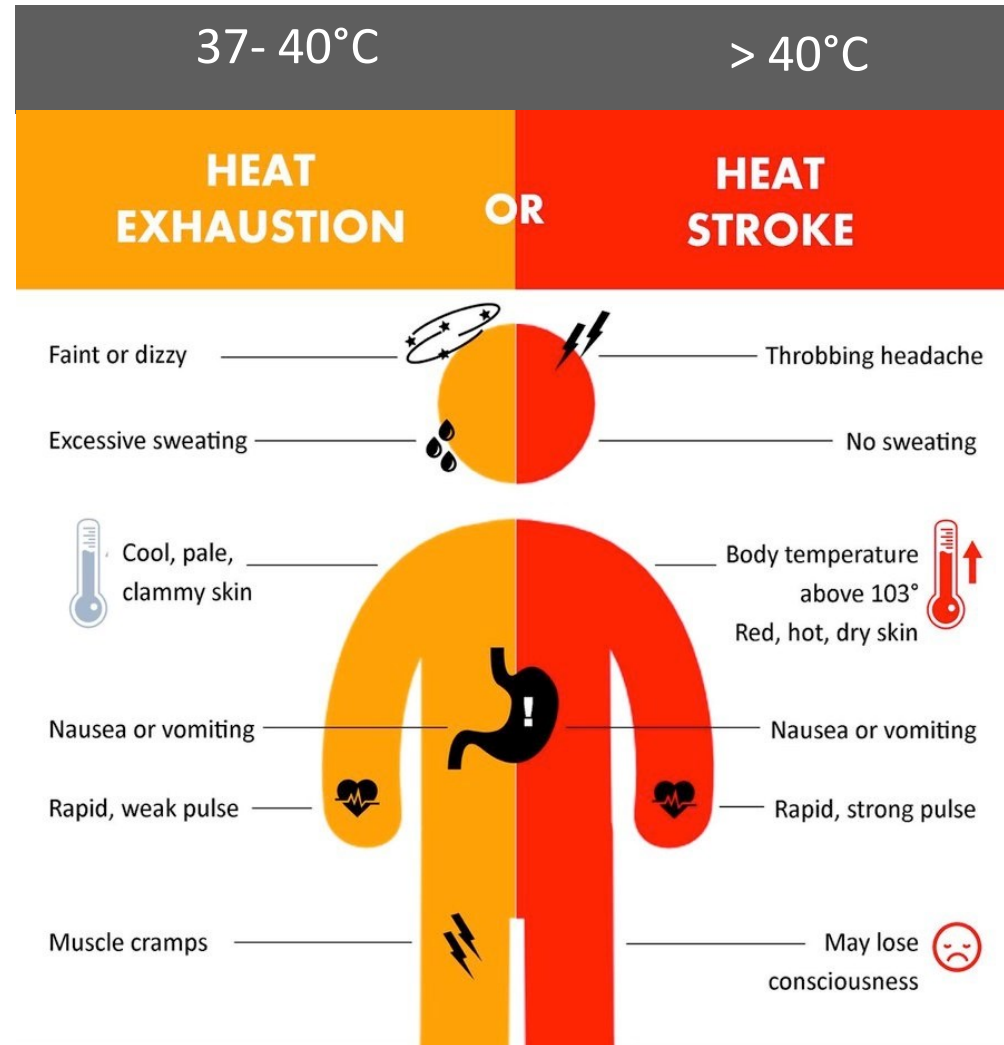
It can aggravate:

Kidney disorders

Mental health

Cardiac conditions

Pulmonary conditions



Case-fatality rate of untreated heat stroke is 65-80%

Ch. 2

All vital organs are highly sensitive to thermal fluctuation

Twenty-Seven Ways a Heat Wave Can Kill You: Deadly Heat in the Era of Climate Change

Camilo Mora, PhD; Chelsie W.W. Counsell, MSc; Coral R. Bielecki, BS; Leo V Louis, BS

Table. Organs Damaged by Physiological Mechanisms Triggered by Heat Exposure

| Organs | Mechanisms | | | | |
|------------|------------|-------------------|-----------------------|--|----------------|
| | Ischemia | Heat Cytotoxicity | Inflammatory Response | Disseminated Intravascular Coagulation | Rhabdomyolysis |
| Brain | ① | ⑦ | ⑬ | ⑳ | |
| Heart | ② | ⑧ | ⑭ | | |
| Intestines | ③ | ⑨ | ⑮ | ㉑ | |
| Kidneys | ④ | ⑩ | ⑯ | ㉒ | ㉕ |
| Liver | ⑤ | ⑪ | ⑰ | ㉓ | ㉖ |
| Lungs | | ⑫ | ⑱ | ㉔ | ㉗ |
| Pancreas | ⑥ | | ⑲ | | |

Ch. 2

Heat Impacts on Health

DIRECT



Illness and death

- Dehydration
- Heat cramps
- Heat stroke
- Respiratory disease
- Cardiovascular disease
- Diabetes mellitus
- Renal disease
- Stroke
- Birth outcome impacts
- Mental health conditions
- Other chronic disease

INDIRECT



Health services

- Increased ambulance calls and slower response times
- Increased hospital admissions
- Medications go bad if not stored properly



Accidents

- Drowning
- Work-related accidents
- Injuries and poisonings



Illness

- Outbreaks of gastrointestinal disease
- Marine algal blooms



Infrastructure

- Power
- Water
- Transport
- Productivity

Vulnerability

Who's most at risk from extreme heat health impacts?



People with disabilities, pregnant or already infirm

The poor, displaced and homeless

Children and the elderly

Outdoor manual workers

Athletes



Source: Health Canada

Ch. 2

Heat & Health Impacts



Impact Measures

- Excess mortality
- Ambulatory Calls
- Morbidities
 - Cardiovascular
 - Mental health
- **Non-health impacts**
 - *lost-productivity

Ch. 3

Assessment of Heat Stress:

heatwaves, exposure, thermal assessment methods

What is a
heat wave?

- **No universal definition of a heatwave**
- ***A period of marked unusual hot weather*** (max, min and daily avg. temp) over a region persisting at least three* consecutive days during the warm period of the year **based on local climatological conditions** (station-based), **with thermal conditions recorded above given thresholds.**

(WMO, 2018 TT-DEWCE)

Ch. 3

Assessment of Heat Stress: Heatwaves

Heatwave Definition

Heat waves are locally determined, relative to expected conditions

Countries/cities adopt local criteria for issuing heat wave advisories, based on locally relevant thresholds of temperature/humidity levels that have a statistically significant influence on morbidity and mortality rates.

| | | Relative Humidity (%) | | | | | | | | | | | | |
|-----------------|-----|-----------------------|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| °F | | 40 | 45 | 50 | 55 | 60 | 65 | 70 | 75 | 80 | 85 | 90 | 95 | 100 |
| Air Temperature | 110 | 136 | | | | | | | | | | | | |
| | 108 | 130 | 137 | | | | | | | | | | | |
| | 106 | 124 | 130 | 137 | | | | | | | | | | |
| | 104 | 119 | 124 | 131 | 137 | | | | | | | | | |
| | 102 | 114 | 119 | 124 | 130 | 137 | | | | | | | | |
| | 100 | 109 | 114 | 118 | 124 | 129 | 136 | | | | | | | |
| | 98 | 105 | 109 | 113 | 117 | 123 | 128 | 134 | | | | | | |
| | 96 | 101 | 104 | 108 | 112 | 116 | 121 | 126 | 132 | | | | | |
| | 94 | 97 | 100 | 103 | 106 | 110 | 114 | 119 | 124 | 129 | 135 | | | |
| | 92 | 94 | 96 | 99 | 101 | 105 | 108 | 112 | 116 | 121 | 126 | 131 | | |
| | 90 | 91 | 93 | 95 | 97 | 100 | 103 | 106 | 109 | 113 | 117 | 122 | 127 | 132 |
| | 88 | 88 | 89 | 91 | 93 | 95 | 98 | 100 | 103 | 106 | 110 | 113 | 117 | 121 |
| | 86 | 85 | 87 | 88 | 89 | 91 | 93 | 95 | 97 | 100 | 102 | 105 | 108 | 112 |
| 84 | 83 | 84 | 85 | 86 | 88 | 89 | 90 | 92 | 94 | 96 | 98 | 100 | 103 | |
| 82 | 81 | 82 | 83 | 84 | 84 | 85 | 86 | 88 | 89 | 90 | 91 | 93 | 95 | |
| 80 | 80 | 80 | 81 | 81 | 82 | 82 | 83 | 84 | 84 | 85 | 86 | 86 | 87 | |

Heat Index
(Apparent
Temperature)

**With Prolonged Exposure
and/or Physical Activity**

| |
|---|
| Extreme Danger |
| Heat stroke or sunstroke highly likely |
| Danger |
| Sunstroke, muscle cramps, and/or heat exhaustion likely |
| Extreme Caution |
| Sunstroke, muscle cramps, and/or heat exhaustion possible |
| Caution |
| Fatigue possible |

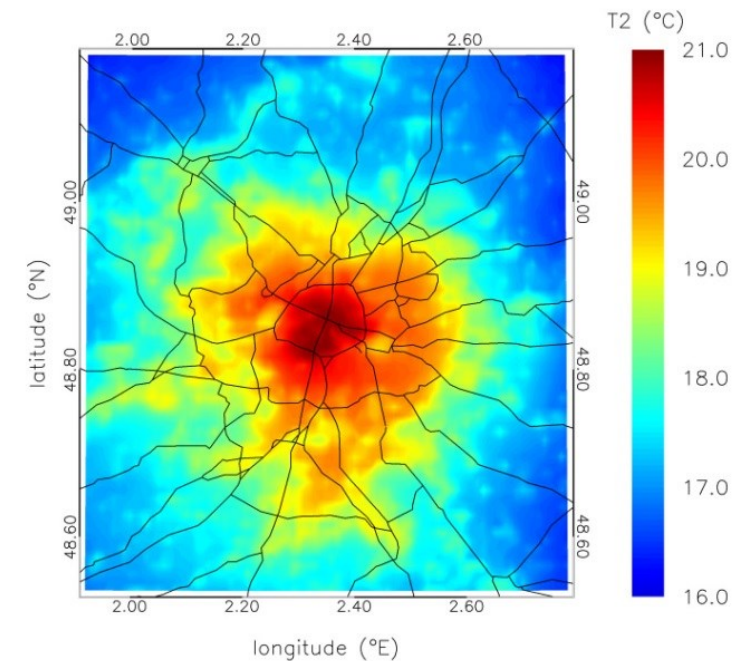
| | | | |
|-----------------|---|--|--|
| Belgium | Tmax,Tmin and Ozone | Maximum and minimum daily temperature and O-zone | Niveau 1: Tmin above 18 and Tmax above 30, Niveau 2: Niveau 1 and/or 240 µg/m ³ ozone 180 µg/m ³ (in French so not clear). 3 day mean Tmax: ≥30 °C; Tmin: ≥18 °C (https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3290979/) |
| Czechia | Yellow: T max > 31 ° C, UO> 50%, Orange: T max > 34 ° C, UO> 50%, Red: T max > 37 ° C, UO> 50% | | |
| France | Tmax and Tmin | Maximum and minimum daily temperature | Level 2: when thresholds are to be reached within three days, Level 3: when the thresholds are reached, Level 4: when the thresholds are reached and when the heat wave tends to be prolonged or when exceptional conditions are met (e.g. drought, electricity blackout) |
| Germany | Tmin and Perceived Temperature (Klima Michel Model) | Minimum daily temperature and thermodynamic model | Severe heat stress: PT ≥ 32 °C (exact threshold depends on weather situation of last 30 days but does not exceed 34 °C); Extreme heat stress: PT ≥ 38 °C. Warnings if thresholds are exceeded for 2 consecutive days and Tmin (night between) > 16–18 °C) |
| The Netherlands | Tmax (the plan only indicates >5 subsequent days above 27 degrees... it doesn't specify max, or mean temperature in the plan --> probably KNMI data does) | Maximum daily temperature (this is not explicitly indicated in the plan) | 5+ days above 27C |
| Multinational | Heat-Shield Index: modified WBGT index. | a modified WBGT index calculated from validated formulas using weather station data. This includes open in-sun (non-sheltered) and in-shade (sheltered) conditions for both long-term projections and shortterm warning of environmental heat-stress conditions. | |
| Hungary | Tmean | 1: Daily mean temperature likely reaches or exceeds 25 | 3 day Tmean > 26.6 °C (98% frequency) |

Ch. 3

Assessment of Heat Stress:
Heatwaves , Exposure

Other heat exposure dangers?

1. Heatwaves
2. Periods of sequential high–nighttime temperature
3. Compound heat–wave periods
4. Heat spells occur outside heat–season
5. **Microclimates**
 - Urban centers
 - Housing conditions (slums/skyscrapers)
 - Occupational settings



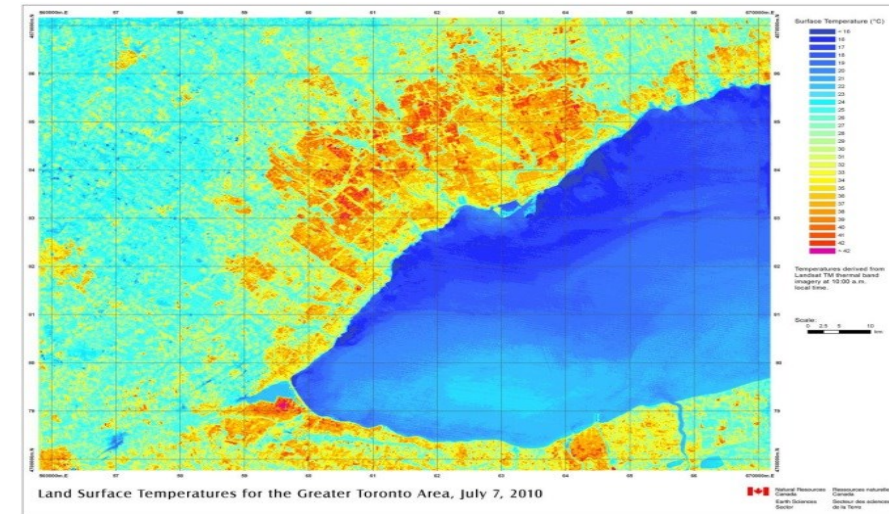
Ch. 3

Assessment of Heat Stress: Heatwaves , Exposure

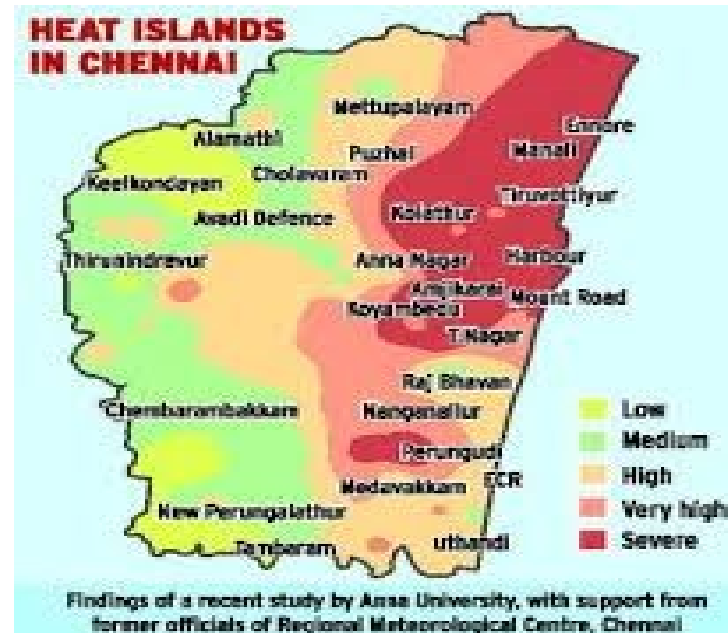
Heat exposure
and risk
management is
location and
context specific

Research collaboration
is key to incorporate
the differentiated
needs of vulnerable
groups, and inform
appropriate and
effective responses

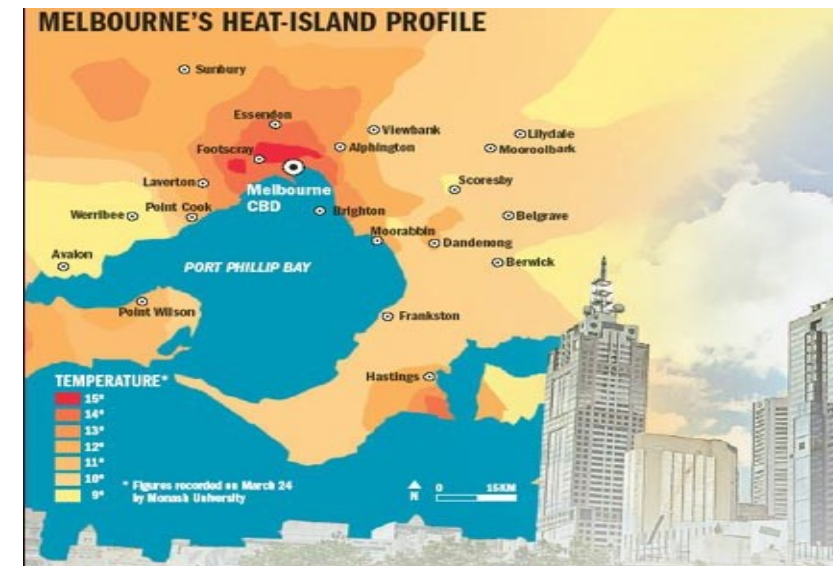
Toronto



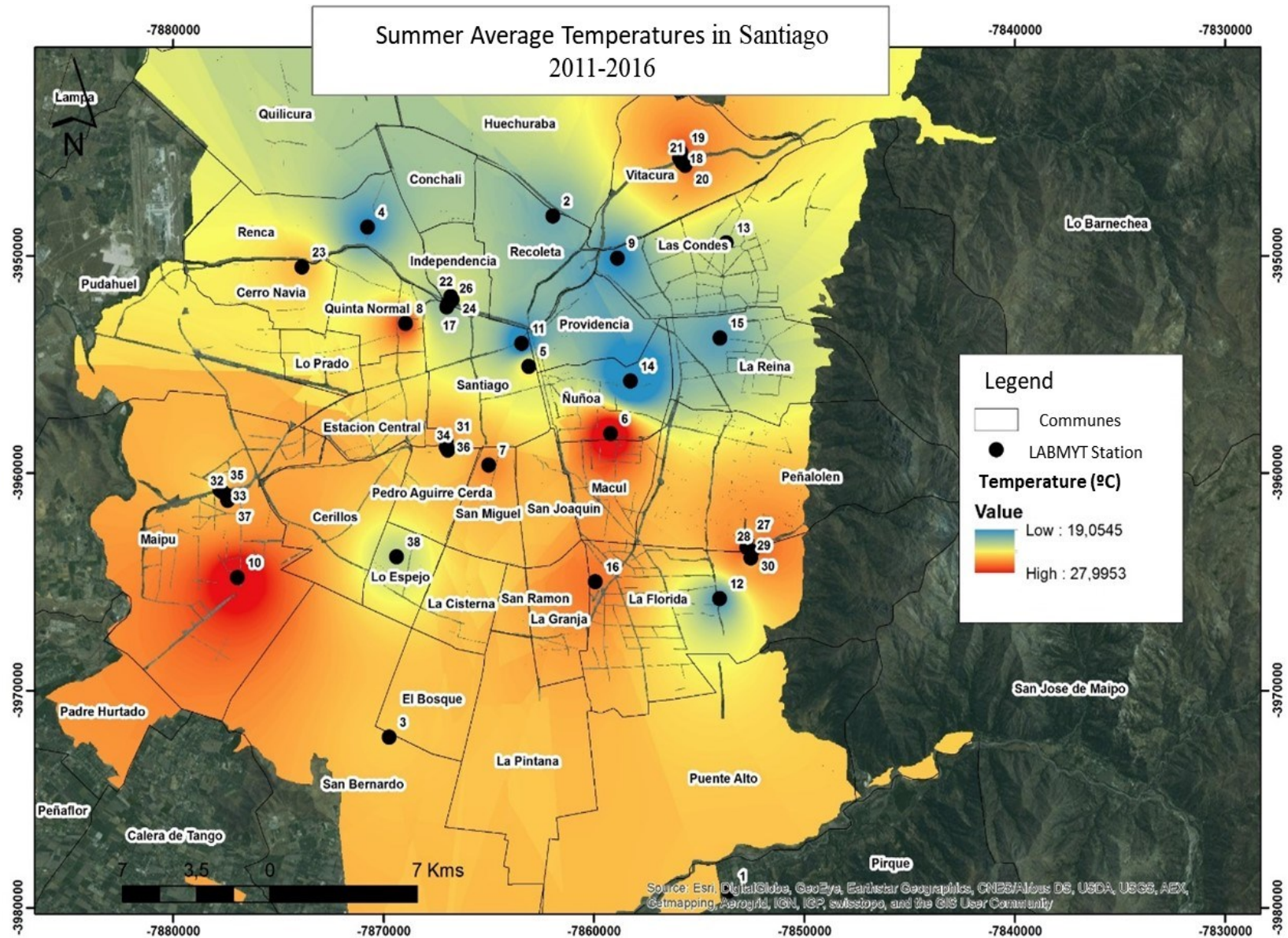
Chennai



Melbourne

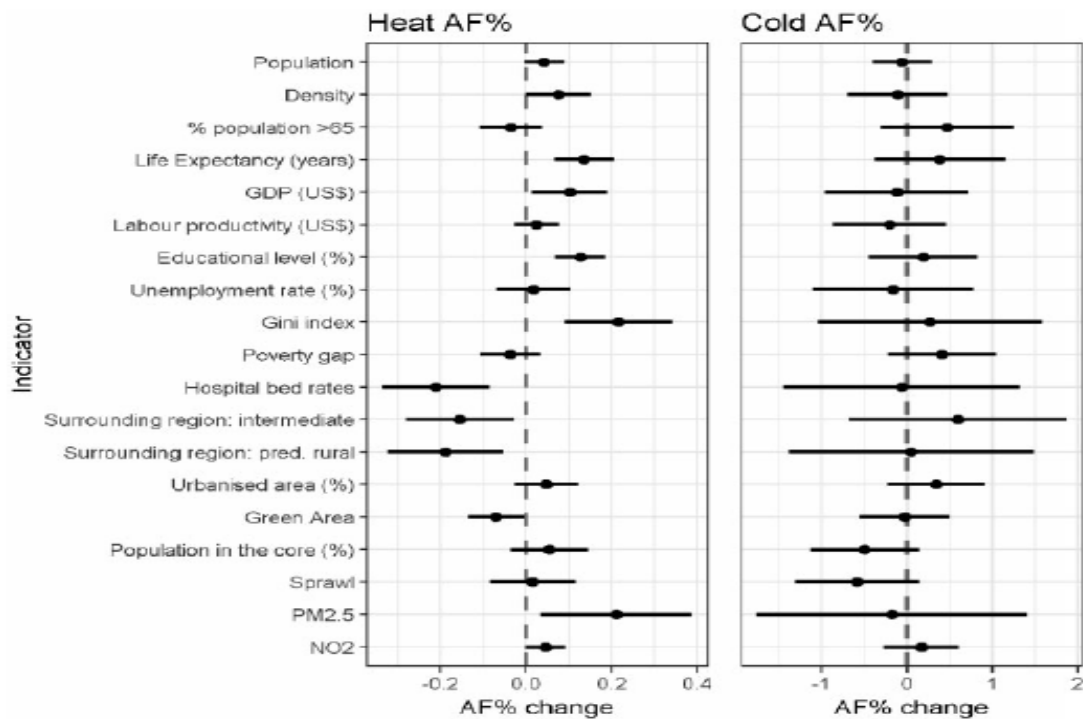


Considerations: Santiago Urban Heat Island?



Extreme heat events increasing.
Cities are hotter.

Why is city heat deadly?



Indicators that modify the effect of heat -
higher mortality associated with increases in:

- population density,
 - fine particles (PM_{2.5}),
 - gross domestic product (GDP)
 - Gini index (a measure of income inequality),
 - Lower availability of health services
-
- Higher levels of green spaces were linked with a decreased effect of heat

Temperature-attributable mortality study across 340 cities - a meta-regression model 50 million deaths in 22 countries - adjusted by country and weather variables

Sera, Francesco, et al. "How urban characteristics affect vulnerability to heat and cold: a multi-country analysis." *International journal of epidemiology* (2019).

Ch. 3

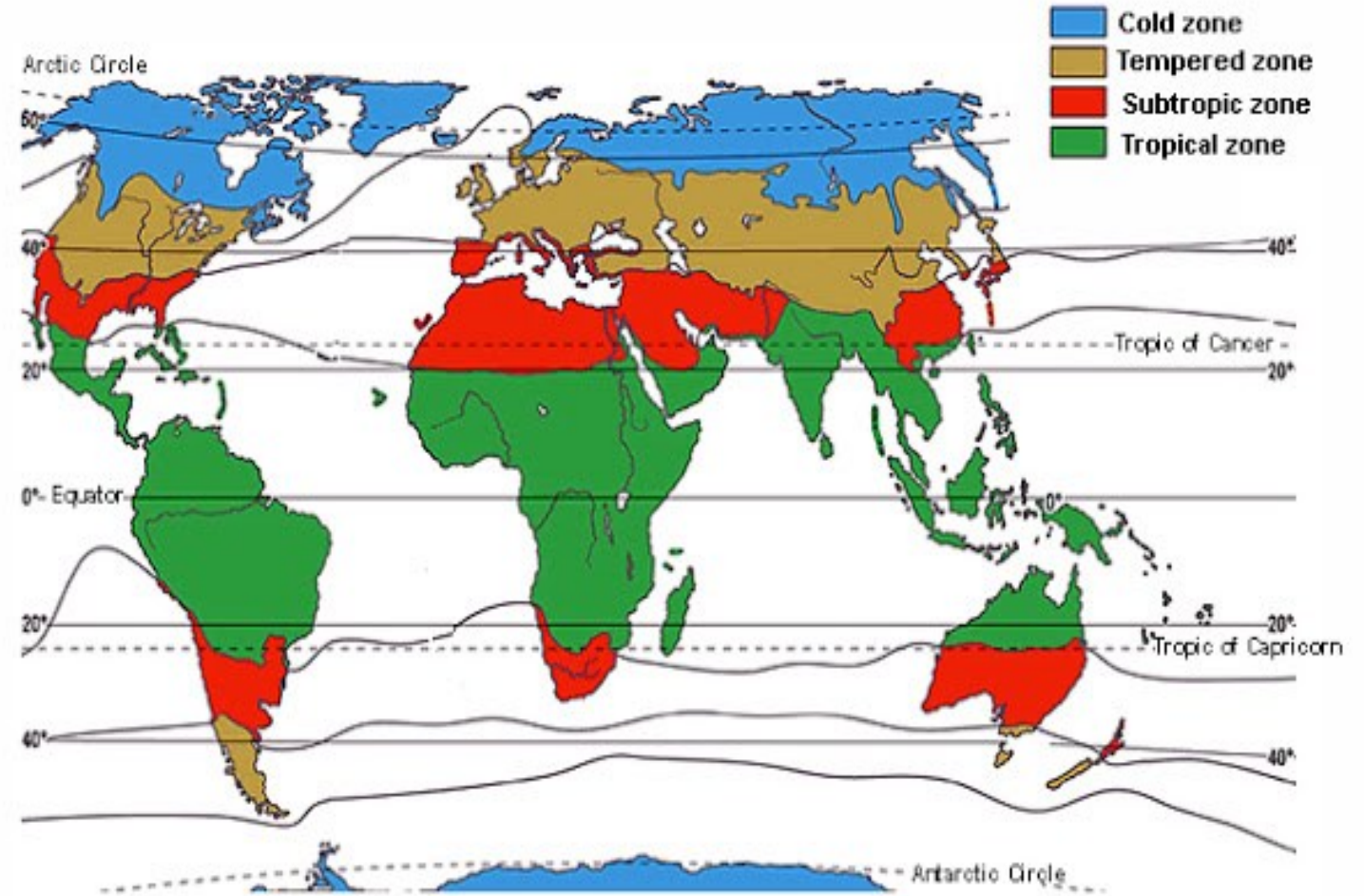
Assessment of Heat Stress: heatwaves, exposure, thermal assessment methods

Common Thermal Assessment Indices for quantifying heat-health risks

| Index | Definition | Current use |
|-----------------------------------|---|---|
| Heat index (HI) | <ul style="list-style-type: none">• Combines air temperature and relative humidity to determine an apparent temperature (how hot it feels) | <ul style="list-style-type: none">• Widely used in the United States when temperatures are $>26^{\circ}\text{C}$ and relative humidity is ≥ 40 percent |
| Humidex | <ul style="list-style-type: none">• Combines temperature and humidity into one number to reflect perceived temperature on the following scales of comfort related to the body's coping mechanisms:• Less than 29 – no discomfort• 30–39 – some discomfort• 40–45 – great discomfort• Above 45 – dangerous• Above 54 – heat stroke imminent | <ul style="list-style-type: none">• Widely used in Canada• > 40 considered high Humidex during which all unnecessary activity should be curtailed |
| Apparent temperature (AT) | <ul style="list-style-type: none">• An estimate of what the temperature "feels like"• Uses absolute humidity with a dewpoint of 14°C as a reference level from which air temperature is adjusted | <ul style="list-style-type: none">• Widely used in Australia• AT is measurable over a range of temperatures above 20°C and considers the cooling effects of the wind at lower temperatures |
| Net effective temperature (NET) | <ul style="list-style-type: none">• Considers the effect of air temperature, wind speed and relative humidity | <ul style="list-style-type: none">• Monitored in Hong Kong, China and Portugal• Alerts for temperature extremes typically issued when NET is forecast to be lower or higher than the 2.5th percentile or 97.5th percentile, respectively |
| Wet-bulb globe temperature (WBGT) | <ul style="list-style-type: none">• Combines temperature and humidity into a single number• Affected by wind and radiation• A measure of 35°C is thought to be the threshold for human survivability (Sherwood and Huber 2010) | <ul style="list-style-type: none">• Monitored in Australia• Widely used among researchers as an easily measured heat-stress index in occupational medicine |

Ch. 4

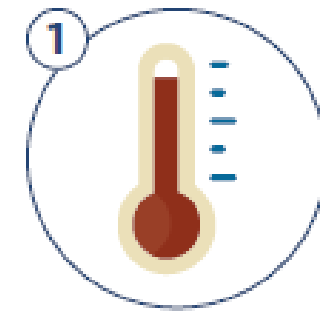
Considerations for Chile: Temperate & Subtropical Systems



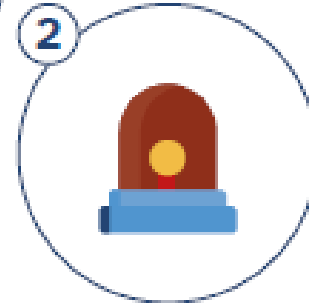
Ch. 4

Common Steps in Heat Health EWS

CREATE A HEAT-HEALTH EARLY WARNING SYSTEM



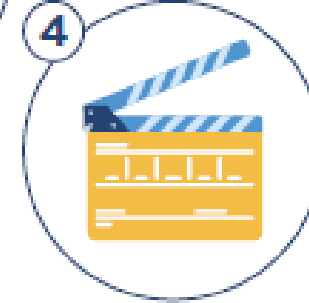
Heat-health threshold



Warning



Communication



Action



Evaluation

6



7



COMMON PRINCIPLES OF HHWS

- Information must be appropriate to the decisions
- There are NO:
 - Common definitions of heatwaves
 - Common thresholds of heat-health outcome responses
 - One size fits all systems
- Local systems must be build on local conditions of:
 - Physiological acclimatization and vulnerability
 - Weather conditions and forecast availability
 - Data on historical heat-health outcomes and population responses
 - Social and Health System Response capacity
 - Local culture and behaviour

Framework for HHWS

1. LOCAL WEATHER FORECASTS
2. HEAT EXPOSURE RESPONSE ASSESSMENT AND MODELING
3. THRESHOLDS OF HEAT-HEALTH ACTION TRIGGERS
4. ALERT/ACTION AND COMMUNICATION PLAN
5. ISSUANCE OF WARNINGS
6. INTERVENTION AND RESPONSE STRATEGIES
7. EVALUATION

Heat Forecast



DATA AVAILABILITY

- Is there health, temperature and humidity data available for the city?
- Is the data reliable?
- At what scale is the data collected?
- How frequently is the data collected?
- How far back do the records go?

FORECASTS

- How far in advance are temperature forecasts available?
- Are forecasts available throughout the year?
- How accurate are the forecasts?
- How often are the forecasts issued?
- Could temperature forecasts be improved including increasing accuracy or lead time?



THRESHOLD

- At what time of year do heatwaves typically occur in this city?
- Can we compare weather and health (impact) data to determine when the heat becomes dangerous?

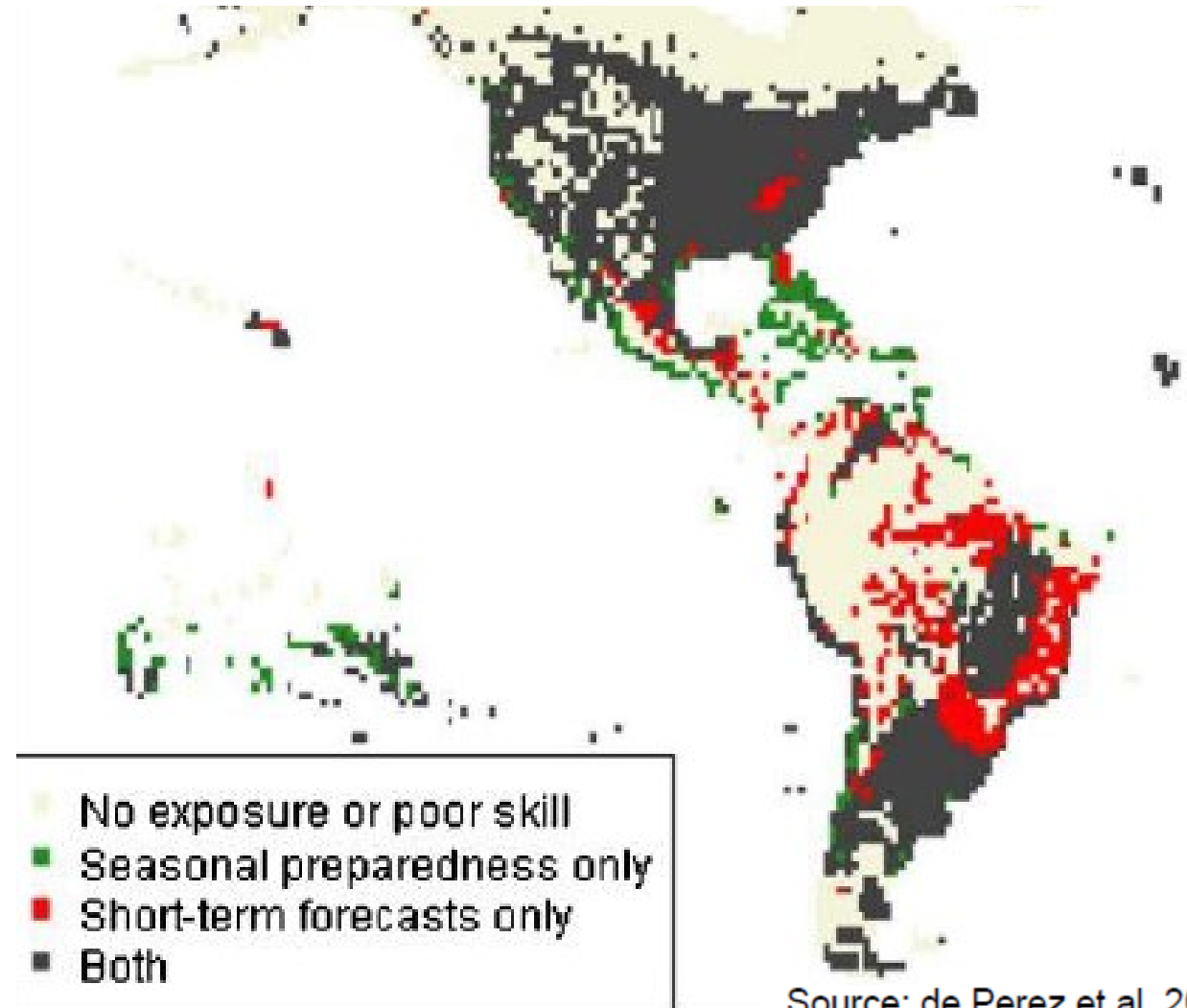


Ch. 4

Note: This image shows what type of preparation might be possible for heat waves based on current forecast skill. Black areas offer both skillful short-term forecasts and seasonality of heat waves in either the NOAA or European Centre for Medium-Range Weather Forecast (ECMWF) models. Green areas are regions where only seasonality could be used for preparation. Red areas are regions where only skillful short-term forecasts can be used for preparation. Cream-colored areas have no exposure or have neither distinct climatology nor forecast skill.

Considerations: Forecast Skill

Potential to
improve global
heat wave
preparedness

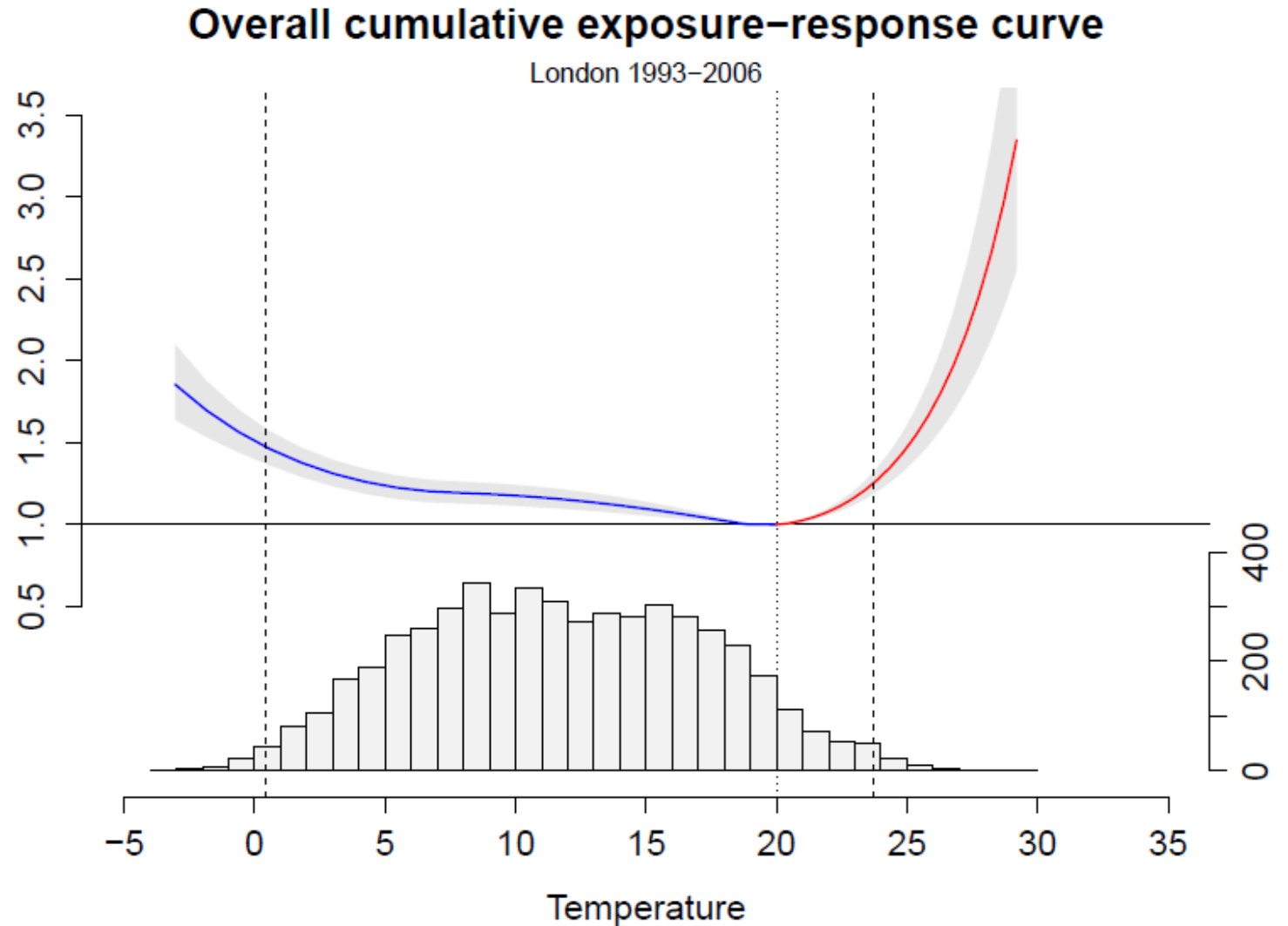


Source: de Perez et al. 2018

Ch. 4

HEAT EXPOSURE-RESPONSE ASSESSMENT AND MODELING

- **Cumulative:** takes heat exposure over multiple days
- **Non-linear:** Changing risk across temperature range
- Implications for issuing alerts – binary or graduated ?



Ch. 4

Setting thresholds depends on how many lives you expect to save?

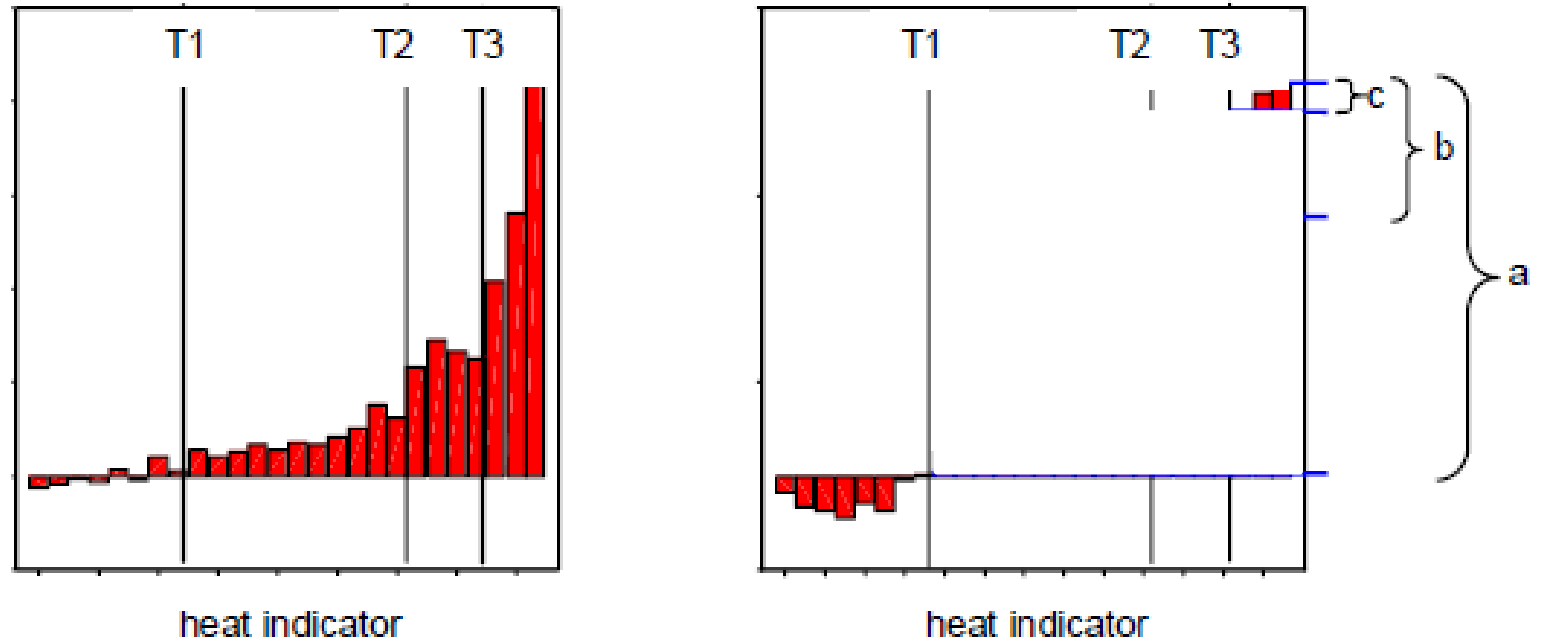
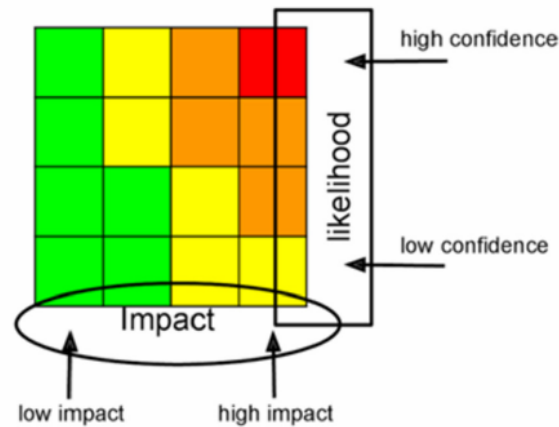


Figure 4. Example of the relationship between temperature and excess mortality during summer (left) and cumulative excess mortality (right): T1–T3 thresholds; a, b, c – amount of mortality that can be prevented when applying the different thresholds in case of a 100 per cent effective Heat–Health Warning System.

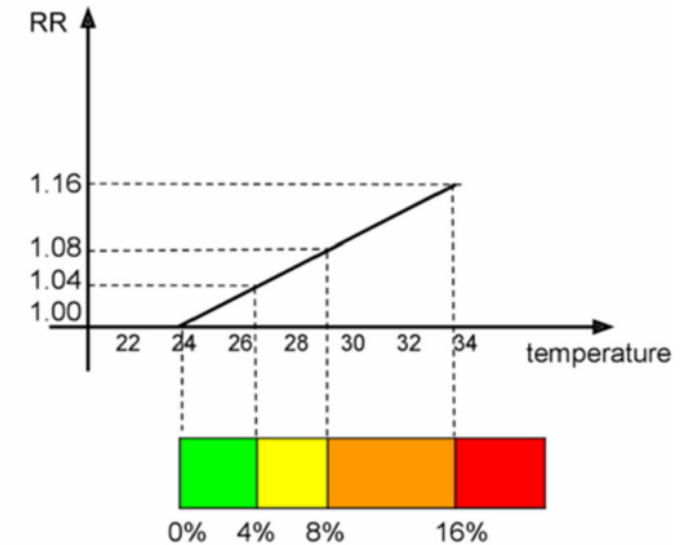
Source: Koppe, 2005

Heat Health Impact Based Forecasting

a)



b)

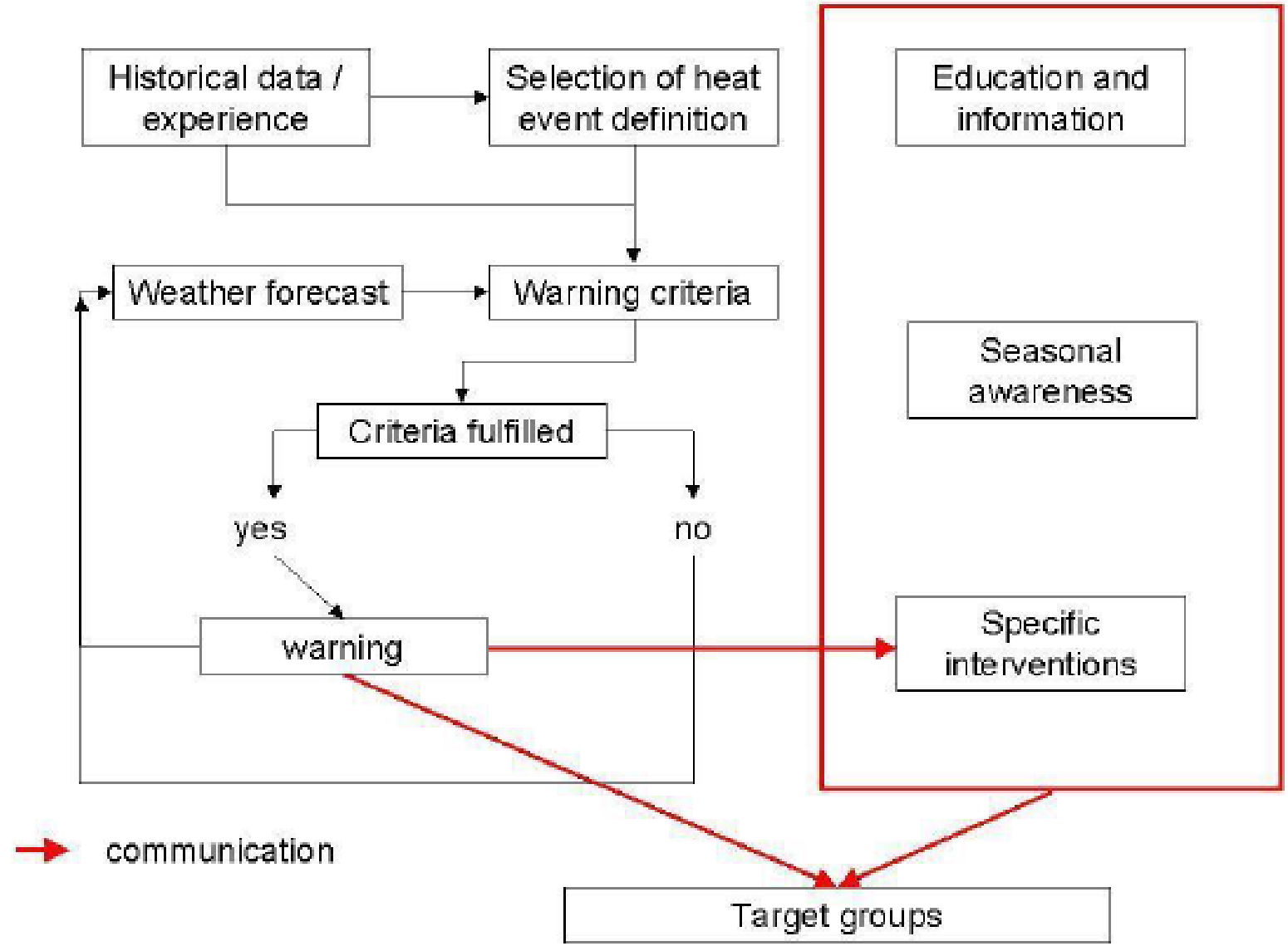


Improving the Health Forecasting Alert System for Cold Weather and Heat-Waves In England: A Proof-of-Concept Using Temperature-Mortality Relationships

Giacomo Masato^{1*}, Angie Bone², Andrew Charlton-Perez¹, Sean Cavany¹, Robert Neal³, Rutger Dankers³, Helen Dacre¹, Katie Carmichael², Virginia Murray²

Ch. 4

Heat EWS Information Flows



Ch. 4

Meeting
Decision-
needs:

How much
lead time?

2-3 DAYS LEAD TIME



Broadcast tips on how to stay cool during a heatwave.



Alert hospitals, clinics and emergency services.



Contact high-risk individuals living alone or via nursing homes, senior care centres and neonatal wards; evaluate their health status and environmental conditions.



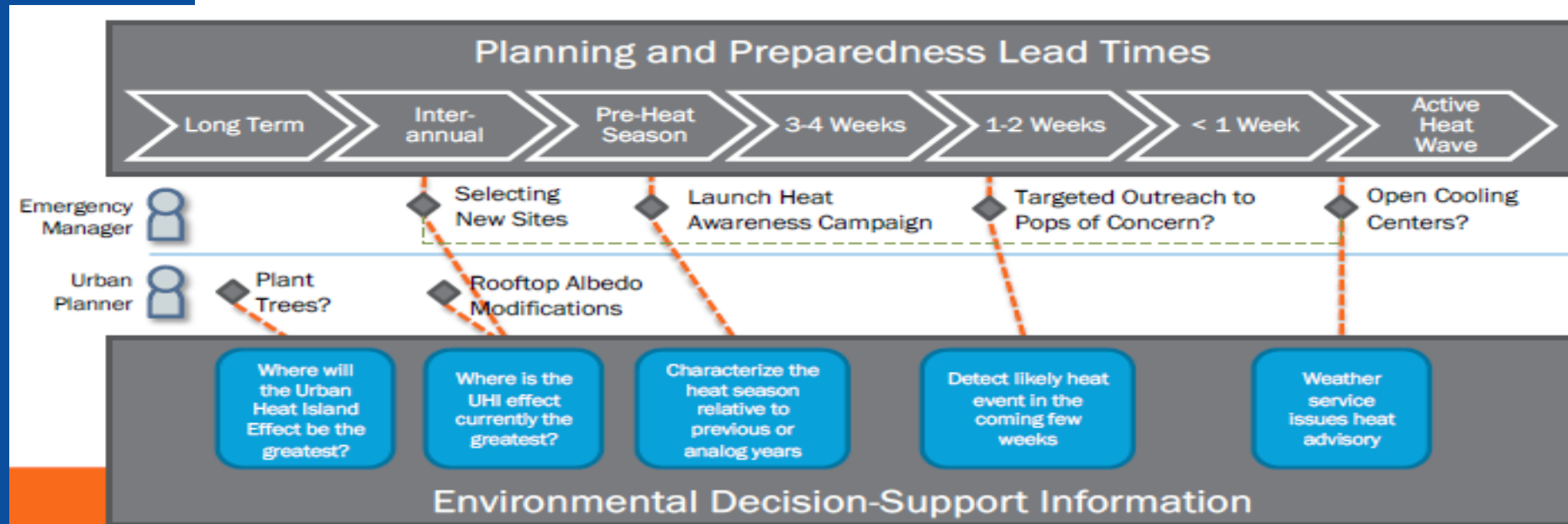
Staff existing cooling centres; ensure signage is visible so that people know when the centre is open; stock with first aid materials, drinking water, games/activities for children and any other context-specific equipment.

Ch. 8-9

Planning plan
across
timescales
– not just
focus on
heatwave
events.



| | |
|---------|--|
| Level 0 | Long-term planning - All year |
| Level 1 | Heatwave and Summer preparedness programme - 1 June – 15 September |
| Level 2 | Heatwave is forecast – Alert and readiness - 60% risk of heatwave in the next 2 to 3 days |
| Level 3 | Heatwave Action - temperature reached in one or more Met Office National Severe Weather Warning Service regions |
| Level 4 | Major incident – Emergency response - central government will declare a Level 4 alert in the event of severe or prolonged heatwave affecting sectors other than health |



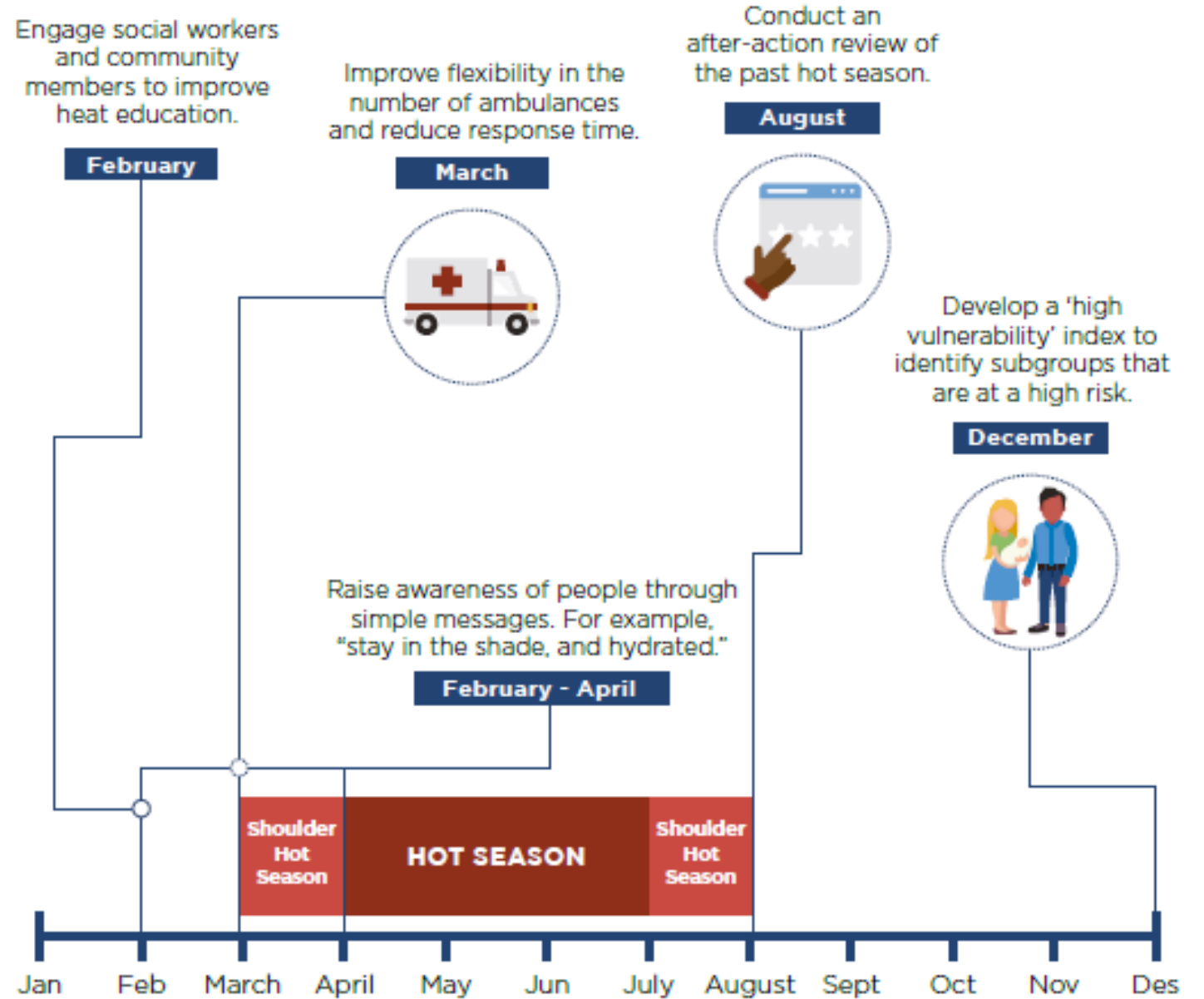
For more information see:
Ray, A. J., & Webb, R. S. (2016).
Understanding the user context: decision calendars as frameworks for
linking climate to policy, planning, and decision-making.
Climate in Context, 27–50. doi:10.1002/9781118474785.ch2



Seasonal and Annual Planning



Heat action requires long-term, seasonal and short-term planning.



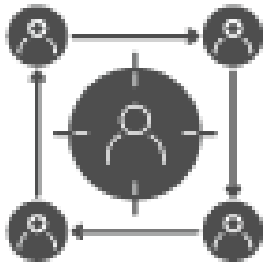
Ch. 8-9

Adapting to heat over longer time-scales



Ch. 5

Communicating with the Public



Heat warning messages must be tested for understanding before they are issued to the public.



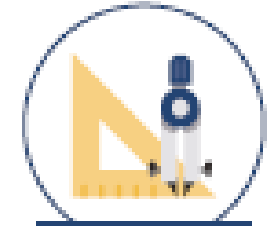
Timing

When is the heatwave due to start?



Location

Which areas of the city will be affected?



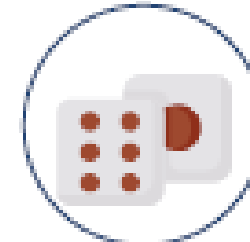
Scale

How high are temperatures likely to rise?



Impact

Who is most likely to be impacted by the heatwave?



Probability

What are the chances of this heatwave occurring?



Response

What should at-risk populations do to protect themselves?

Tailored Communication and Protection:

Workers

Employers should create a heat emergency plan to ensure the safety of workers during a heatwave.

1



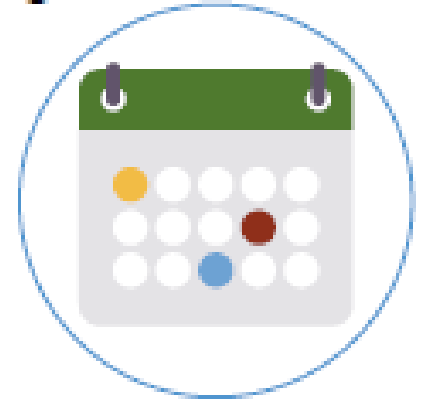
Outdoor workers are most likely to fall ill because of their high exposure to heat.

2



Ensure workers have adequate breaks, shade, and drinking water points.

3



Reschedule outdoor work to be done early in the morning or late in the evening when it is cooler.

Ch. 6

Interventions

Response
Measures

During a
Heatwave



Conduct
public
awareness
campaigns



Increase
access to
water



Plan for a sudden
increase in
electricity
demand



Home outreach visits to
vulnerable people



Evacuate vulnerable
people from their
homes to cooling
centres



Operate a telephone
helpline to provide
guidance



Keep electricity and
water services on
despite
non-payment



Ensure a functional
health system



Enhance emergency
management systems

Ch. 7

Evaluating Heat Preparedness & Response



HEATWAVE DEFINITION

Was the right mix of metrics chosen?



THRESHOLD USED TO TRIGGER ACTION

Was the threshold triggered at the appropriate time?
Was it too late or too soon?



INTERNAL COMMUNICATION

How efficiently did municipal departments, municipal staff and key partners receive critical updates during the response? Did the different agencies within the city work together effectively?



EXTERNAL MESSAGES

Did the general public access and understand the warnings? How did they perceive the risks? Were the alerts effective at catalyzing appropriate action?



INTERNAL ACTION

Did key departments, partners and personnel understand their roles clearly? Were these identified roles appropriate? Did they have the anticipated impact?



COMMUNITY ACTIONS

Did people heed the warnings and follow the advice? Were some pieces of advice followed over others? Which vulnerable groups took the most action? Which vulnerable groups need to be reached more effectively in the future? And how?



All well-functioning action and alert systems rely on:

1. Heat risk must be understood and managed across timescales – short-term heat early warning system must be complemented by seasonal and sub-seasonal preparedness
2. Strong cross-disciplinary and multi-agency collaboration
3. Tailored to location, context, and population characteristics
4. Effective communication between stakeholders including national and local governments, universities, media, healthcare and social protection systems, NGOs and humanitarian actors, as well as, affected populations.